



Republic of the Philippines  
**QUEZON CITY COUNCIL**

Quezon City  
21<sup>st</sup> City Council

PO21CC-414

58<sup>th</sup> Regular Session

ORDINANCE NO. SP- **3002**, S-2021

*AN ORDINANCE INSTITUTIONALIZING A COMPREHENSIVE PROGRAM FOR PERSONS DEPRIVED OF LIBERTY (PDLs) AT THE QUEZON CITY JAIL FEMALE DORMITORY, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES.*

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*Introduced by Councilors FRANZ S. PUMAREN, LENA MARIE P. JUICO and DIORELLA MARIA G. SOTTO-ANTONIO.*

*Co-Introduced by Councilors Dorothy A. Delarmente, M.D., Nicole Ella V. Crisologo, Eden Delilah "Candy" A. Medina, Estrella C. Valmocina, Kate Galang-Coseteng, Peachy V. De Leon, Imee A. Rillo, Ivy L. Lagman, Shaira L. Liban, Marivic Co Pilar, Bernard R. Herrera, Tany Joe "TJ" L. Calalay, Victor V. Ferrer, Jr., Winston "Winnie" T. Castelo, Atty. Bong Liban, Ramon P. Medalla, Mikey F. Belmonte, Matias John T. Defensor, Wencerom Benedict C. Lagumbay, Jorge L. Banal, Sr., Resty B. Malañgen, Hero M. Bautista, Jose A. Visaya, Karl Castelo, Patrick Michael Vargas, Ram V. Medalla, Allan Butch T. Francisco, Rogelio "Roger" P. Juan, Donato "Donny" C. Matias, Eric Z. Medina, and Noe Dela Fuente.*

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*WHEREAS, under Section 14, Article II of the 1987 Philippine Constitution, the State recognizes the role of women in nation-building, and shall ensure the fundamental equality before the law of women and men;*

*WHEREAS, Republic Act No. 9710, otherwise known as the Magna Carta of Women, provides that the State affirms women's rights as human rights and shall intensify its efforts to fulfill its duties under international and domestic law to recognize, respect, protect, fulfill, and promote all human rights and fundamental freedoms of women, especially marginalized women, in the economic, social, political, cultural, and other fields without distinction or discrimination on account of class, age, sex, gender, language, ethnicity, religion, ideology, disability, education, and status;*

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WHEREAS, the Philippines adheres to the provisions of the United Nations (UN) Standard Minimum Rules for the Treatment of Prisoners, UN Standard Minimum Rules for Non-Custodial Measures (the Tokyo Rules), UN Rules for the Treatment of Women Prisoners and Non-Custodial Measures for Women Offenders (the Bangkok Rules), and other international human rights instruments which define and guarantee the rights of persons under state custody;

WHEREAS, the United Nations has invited governments, relevant international and regional bodies, national human rights institutions, and nongovernmental organizations to devote greater attention to the issue of women and girls in prison, with a view to identifying and addressing the gender-specific aspects and challenges affecting them;

WHEREAS, a study conducted by the Commission on Human Rights of the Philippines states that globally, more than half a million women and girls are in prison serving a sentence following conviction, or awaiting trial and women detainees together with juvenile female offenders belong to one of the vulnerable groups that have specific needs and also have the right to achieve fair and equitable situation as with the male inmates;

WHEREAS, the City Government constructed in 2019 the Quezon City Jail (QCJ) Female Dormitory, a four (4)-storey building located at the Quezon City Police District headquarters in Camp Karingal for Persons Deprived of Liberty (PDLs), to relieve the women's crowded jail ward;

WHEREAS, as of January 2021, the Quezon City Jail Female Dormitory has recorded a total of 680 women PDLs who are in detention. Of this number, most are between ages 26-30, with high school level in educational attainment, and around 624 are involved in drug-related cases. Unfortunately, despite the fact that under the law they are still presumed innocent pending trial or judgment of their cases, they are already exposed to different forms of adversities;

WHEREAS, some of the problems and issues facing PDLs at the QCJ Female Dormitory that must be addressed include absence of adequate medical examinations, inadequate health services, high number of drug-related cases, significant number of recidivists or repeat offenders, limited access to justice, high rate of illiteracy, and congestion inside the detention facility, among others;

WHEREAS, funding for programs implemented at the QCJ Female Dormitory are currently sourced through solicitations which has increasingly become a challenge and has affected the sustainability of the programs;

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WHEREAS, there is a need to institutionalize a Comprehensive Program for PDLs at the QCJ Female Dormitory to ensure that all women during their time in detention shall have continuity of access to health services, programs on education, livelihood, drug use prevention/treatment/rehabilitation, as well as aftercare and reintegration programs, to deter recidivism or repetition of offense, to capacitate them to be self-sufficient, and to enable them to gain self-worth.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

SECTION 1. TITLE. - This Ordinance shall be known as the "Quezon City Jail Female Dormitory Comprehensive Program."

SECTION 2. DECLARATION OF POLICY. - The Quezon City Government recognizes the rights of every woman deprived of liberty considering that they are one of the vulnerable groups that have specific needs and requirements. To this end, the City shall provide necessary services and programs to promote their general welfare, health, and well-being.

SECTION 3. SCOPE OF APPLICATION. - The provisions of this Ordinance shall apply to all PDLs committed to the Quezon City Jail (QCJ) Female Dormitory.

SECTION 4. INSTITUTIONALIZATION. - The City Mayor, through the Gender and Development Office, shall institutionalize and facilitate the QCJ Female Dormitory Comprehensive Program in coordination with relevant partners and stakeholders, and for this purpose, the City Mayor shall be authorized to enter into agreements and partnerships with concerned government offices/institutions, non-governmental organizations, private entities, and other similar organization/s or associations, in furtherance of the objectives of this Ordinance.

SECTION 5. THE QCJ FEMALE DORMITORY COMPREHENSIVE PROGRAM. - The QCJ Female Dormitory Comprehensive Program shall include, but not limited to, the following services and programs:

1. PHYSICAL HEALTH CARE SERVICES

1.1. Medical Examinations

- a. Reverse Transcription-Polymerase Chain Reaction (RT-PCR) Test
- b. X-Ray

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- c. *Urinalysis*
- d. *Fecalalysis*
- e. *Pregnancy Test*
- f. *Electrocardiogram (ECG)*

1.2. *In-House Medical Services*

- a. *HIV/AIDS Test*
- b. *Pap Smear*
- c. *Pre-Natal and Post-Natal Examination*
- d. *Provision of Flu Vaccine*
- e. *Provision of Pneumonia Vaccine*
- f. *Access to Medicine*

2. *MENTAL HEALTH CARE SERVICES*

- 2.1. *Psychological Assessment*
- 2.2. *Counseling*
- 2.3. *Medication (if necessary)*
- 2.4. *Mental Health Awareness Program*

3. *DRUG USE PREVENTION, TREATMENT, AND REHABILITATION PROGRAM*

- 3.1. *Prevention*
  - a. *Drug Abuse Preventive Education*
  - b. *Drug Test*
- 3.2. *Treatment and Rehabilitation*
  - a. *Intensive Out-Patient Program*
  - b. *In-Patient Program*

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4. EDUCATION PROGRAM

- 4.1. *Alternative Learning System (ALS)*
- 4.2. *Technical Education and Skills Development Authority (TESDA) Program*
- 4.3. *College Education*

5. LIVELIHOOD PROGRAM

- 5.1. *Hand Soap Making*
- 5.2. *Beads Making*
- 5.3. *Face Mask Making*
- 5.4. *Rug Making*

6. AFTERCARE AND REINTEGRATION PROGRAM

- 6.1. *Job Placement*

*Subject to approval of the City Mayor, additional programs and services may be provided by the implementing office as may be deemed necessary.*

*SECTION 6. IMPLEMENTING OFFICE. - The implementing office of this Ordinance shall be the Gender and Development Office under the Office of the City Mayor.*

*SECTION 7. IMPLEMENTING GUIDELINES, RULES AND REGULATIONS. - While this Ordinance and the provisions hereof are already operative upon its effectivity, the City Mayor through the Gender and Development Office, may issue additional rules and regulations for the effective and efficient implementation of the QCJ Female Dormitory Comprehensive Program, including the issuance of relevant guidelines and mechanisms to further advance the necessary services and programs to promote the general welfare, health, and well-being of the PDLs in QCJ Female Dormitory.*

*SECTION 8. FUNDING. - The funds necessary for the implementation of this Ordinance for Fiscal Year 2021 shall be taken from the Office of the City Mayor or from any available funds of the City. Thereafter, the funds shall be taken from the five percent (5%) of the annual budget appropriated to finance the Gender and Development plans, projects and programs of the City.*

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**SECTION 9. SEPARABILITY CLAUSE.** - *If, for any reason, any part or provision of this Ordinance shall be held unconstitutional or invalid, other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.*


**SECTION 10. REPEALING CLAUSE.** - *All Ordinances, Resolutions, Executive Orders, Memorandum Circulars, and Administrative Orders or parts thereof which are inconsistent with any provisions of this Ordinance are hereby repealed or modified accordingly.*

**SECTION 11. EFFECTIVITY CLAUSE.** - *This Ordinance shall take effect upon its approval.*

ENACTED: March 8, 2021.

  
GIAN G. SOTTO  
City Vice Mayor  
Presiding Officer

ATTESTED:


  
Atty. JOHN THOMAS S. ALFEROS III  
City Government Dept. Head III

APPROVED: MAR 8 2021

  
MA. JOSEFINA G. BELMONTE  
City Mayor

**CERTIFICATION**

*This is to certify that this Ordinance was APPROVED by the City Council on Second Reading on March 8, 2021 under Suspended Rules and was PASSED on Third/Final Reading on the same date.*

  
Atty. JOHN THOMAS S. ALFEROS III  
City Government Dept. Head III

